



1 pursuant to the Arizona Constitution, and regulates utilities in the State, including water,  
2 electricity, gas, sewer and telephone. The ACC has five Commissioners who are elected  
3 statewide who: function in an executive capacity; function in a legislative capacity when  
4 adopting rules and regulations; and act in a judicial capacity while sitting as a tribunal and  
5 making decisions in contested matters. The ACC has ultimate responsibility for final  
6 decisions on the granting or denial of rate adjustments, enforcement of safety and public  
7 service requirements, and approval of securities matters.

8 3. Defendant GEORGE HARRY JOHNSON was the owner of Johnson Utilities, LLC,  
9 dba Johnson Utilities Company (hereinafter "Johnson Utilities, LLC"), a utility that  
10 provided water and wastewater services to customers in Pinal County, Arizona,  
11 headquartered in Scottsdale, Arizona, and that is subject to the regulation of the ACC.

12 4. Defendant GEORGE HARRY JOHNSON was the owner of Johnson International,  
13 Inc., an entity engaged in real estate development and headquartered in Scottsdale,  
14 Arizona.

15 5. Defendant JAMES FRANKLIN NORTON was a lobbyist for R&R Partners, a firm  
16 engaged in government affairs among other endeavors, and a retained lobbyist for  
17 defendant GEORGE HARRY JOHNSON and Johnson Utilities, LLC, before the ACC and  
18 other entities within the State of Arizona.

19 6. Defendant SHERRY ANN PIERCE was the spouse of defendant GARY  
20 LEONARD PIERCE.

21 7. An unindicted coconspirator (hereinafter the "unindicted coconspirator") acted at  
22 the direction of defendants GARY LEONARD PIERCE, GEORGE HARRY JOHNSON,  
23 JAMES FRANKLIN NORTON and SHERRY ANN PIERCE.

24 **BACKGROUND RE MATTERS BEFORE THE**  
25 **ARIZONA CORPORATION COMMISSION**

26 8. On August 24, 2010, all five ACC Commissioners, including defendant GARY  
27 LEONARD PIERCE, considered whether defendant GEORGE HARRY JOHNSON, as  
28 the owner of Johnson Utilities, LLC, should have his personal income tax expenses

1 reimbursed, and paid for, by payments made by the Utility's customers, and whether to  
2 increase the Utility's wastewater division's revenues through a rate base increase.  
3 Defendant GARY LEONARD PIERCE, and the other four Commissioners, rejected these  
4 proposals. With respect to the recovery of personal income taxes, the five ACC  
5 Commissioners agreed with Arizona's Residential Utility Consumer Office and ACC Staff  
6 in finding that, "As we determined in Decision No. 71445 (December 23, 2009), it is not  
7 appropriate or in the public interest to allow pass through entities such as the Company to  
8 recover personal income tax expenses through rates. The Company's request is not  
9 reasonable and will be denied." With respect to the requested rate base increase, the five  
10 ACC Commissioners noted in their decision that, "The fair value of the Company's  
11 wastewater division rate base is \$136,562, and therefore a rate of return analysis is not  
12 reasonable. Authorizing an operating margin of 3 percent produces rates and charges that  
13 are just and reasonable." Johnson Utilities, LLC, had proposed a fair value rate base of  
14 \$17,479,735. See ACC Decision No. 71854, Docket No. WS-02987A-08-0180, dated  
15 August 25, 2010.

16 9. In an ACC Open Meeting on September 6, 2011, defendant GARY LEONARD  
17 PIERCE voted to increase the fair value of the wastewater division rate base for Johnson  
18 Utilities, LLC, from \$136,562 to \$18,244,755, thereby increasing the Utility's revenues,  
19 and to "Include explicit language for Johnson Utilities to request income tax expense  
20 prospectively in a future A.R.S. § 40-252 Petition if the Commission changes its policy on  
21 imputed income tax expense." Two Commissioners voted with defendant GARY  
22 LEONARD PIERCE, one Commissioner abstained from the vote and one Commissioner  
23 dissented. In the dissent, the Commissioner stated, "With no additional evidence or an  
24 amended recommended opinion and order presented to the Commissioners, there was  
25 nothing new to persuade me that we erred in Decision No. 71854. Given the lack of new  
26 evidence or information, I do not believe that the record supports the vote to amend  
27 Decision No. 71854 and the resulting increases in rates for Johnson Utilities' customers."  
28 See ACC Decision No. 72579, Amending Decision No. 71854, Docket No. WS-02987A-

1 08-0180, docketed on September 15, 2011.

2 10. On June 15, 2012, defendant GARY LEONARD PIERCE, as an ACC  
3 Commissioner, docketed a draft policy proposing that the ACC allow pass-through entities  
4 (such as Johnson Utilities, LLC) to recover personal income tax expenses through rates  
5 charged to customers. See Policy Statement on Income Tax Expense for Tax Pass-Through  
6 Entities: ACC Docket No. W-00000C-06-0149, dated June 15, 2012.

7 11. On June 27, 2012, ACC Staff stated, “Staff recommends continuation of the  
8 Commission practice to not recognize income taxes as a component of the cost of service  
9 when utility services are rendered by an entity classified as an S-Corp or certain LLCs.”  
10 See Staff Report – In the Matter of the Arizona Corporation Commission – Generic  
11 Investigation (Docket No. W-00000C-06-0149), and an attached Supplemental Staff  
12 Report, both dated June 27, 2012.

13 12. On February 12, 2013, defendant GARY LEONARD PIERCE, along with three  
14 commissioners, voted to allow the recovery of personal income taxes by pass-through  
15 public service corporations (such as Johnson Utilities, LLC). One Commissioner dissented  
16 and stated, “Asking rate payers to pay personal income taxes for shareholders of utilities  
17 organized as subchapter “S” corporations or limited liability corporations (LLCs) (aka  
18 “pass-through entities”) is neither justifiable nor good public policy. Personal income taxes  
19 are not a utility expense.” See ACC Decision No. 73739, Docket No. W-00000C-06-0149,  
20 docketed on February 22, 2013.

21 **COUNT ONE**  
22 **Conspiracy**  
23 **(18 U.S.C. § 371)**

23 13. The factual allegations contained in paragraphs 1 through 12 of this indictment are  
24 incorporated by reference and re-alleged as if fully set forth herein.

25 14. Beginning at a time unknown to the Grand Jury, but by no later than in or about  
26 August 2011, and continuing through in or about February 2013, in the District of Arizona,  
27 and elsewhere, defendants GARY LEONARD PIERCE, GEORGE HARRY JOHNSON,  
28 JAMES FRANKLIN NORTON and SHERRY ANN PIERCE, along with others known

1 and unknown to the Grand Jury, did knowingly and willfully agree and conspire with each  
2 other, and others known and unknown to the Grand Jury, to commit the following offenses  
3 against the United States:

4 (a) Title 18, United States Code, Sections 666(a)(1)(B) (Federal Programs  
5 Bribery);

6 (b) Title 18, United States Code, Sections 1341 and 1346 (Honest Services Mail  
7 Fraud); and

8 (c) Title 18, United States Code, Sections 1343 and 1346 (Honest Services Wire  
9 Fraud).

10 **OBJECT OF THE CONSPIRACY AND SCHEME TO DEFRAUD**

11 15. The object of the defendants' conspiracy was for defendant GEORGE HARRY  
12 JOHNSON to unlawfully pay money and property to defendants GARY LEONARD  
13 PIERCE and SHERRY ANN PIERCE, through JAMES FRANKLIN NORTON and the  
14 unindicted coconspirator, in exchange for defendant GARY LEONARD PIERCE, as a  
15 Commissioner for the ACC, to unlawfully execute official actions benefiting defendant  
16 GEORGE HARRY JOHNSON and Johnson Utilities, LLC, with respect to matters  
17 pending before the ACC and thereby deprive the ACC, the customers of Johnson Utilities,  
18 LLC, and the citizens of the State of Arizona of their right to the honest services of elected  
19 members of the ACC through bribery and concealment of material information.

20 16. During the period of the conspiracy, defendants GARY LEONARD PIERCE and  
21 SHERRY ANN PIERCE fraudulently and unlawfully received \$31,500.00 from defendant  
22 GEORGE HARRY JOHNSON, through defendant JAMES FRANKLIN NORTON, in  
23 exchange for defendant GARY LEONARD PIERCE's favorable and unlawful official  
24 actions on matters before the ACC, including Decision Number 72579, in ACC, Docket  
25 Number WS-02987A-08-0180, which added back into a rate base a wastewater division  
26 plant of \$18,244,755 which was previously disallowed, and the docketing of a proposed  
27 policy change in ACC, Docket Number W-00000C-06-0149, which lead to the ACC  
28 permitting utilities organized as subchapter S corporations and limited liability companies

1 (a.k.a. LLCs and pass-through entities) to charge their ratepayers for the utility owner's  
2 personal income taxes.

3 17. In order to accomplish the payment of money and property to defendant GARY  
4 LEONARD PIERCE, defendant JAMES FRANKLIN NORTON agreed to act as a conduit  
5 between defendants GEORGE HARRY JOHNSON and GARY LEONARD PIERCE, and  
6 in so doing was offered the opportunity to purchase land valued at approximately \$350,000  
7 for defendant GARY LEONARD PIERCE, and caused an unindicted coconspirator to act  
8 as a consultant for defendant GEORGE HARRY JOHNSON for approximately \$6,000 per  
9 month plus expenses, and hire defendant SHERRY ANN PIERCE and pay her  
10 approximately \$3,500 per month during the period of from in or about November 2011  
11 through in or about August 2012. The purpose of this consulting arrangement was to  
12 conceal the direct payment of funds by defendant GEORGE HARRY JOHNSON to  
13 defendant GARY LEONARD PIERCE.

14 18. During the period of the conspiracy, the unindicted coconspirator set up a separate  
15 consulting firm and bank checking account, and billed defendant GEORGE HARRY  
16 JOHNSON approximately \$6,000 per month plus expenses. In order to hide the conspiracy  
17 and scheme to defraud, the unindicted coconspirator, while acting at the direction of  
18 defendants GEORGE HARRY JOHNSON and JAMES FRANKLIN NORTON, asked  
19 defendant SHERRY ANN PIERCE to submit monthly invoices for approximately \$3,500;  
20 sent to, and received emails from, defendant SHERRY ANN PIERCE; took defendant  
21 SHERRY ANN PIERCE to lunch; and gave defendant SHERRY ANN PIERCE simple  
22 tasks some of which were performed and reviewed by defendant GARY LEONARD  
23 PIERCE. Upon receipt of the approximately \$6,000 invoices plus expenses, defendant  
24 GEORGE HARRY JOHNSON paid the unindicted coconspirator via checks drawn on an  
25 account held by Johnson, International, Inc. Upon receipt of the checks, the unindicted  
26 coconspirator then sent monthly checks to defendant SHERRY ANN PIERCE for  
27 approximately \$3,500 via a separate checking account.

28

**OVERT ACTS**

1  
2 19. In furtherance of the conspiracy, and to effect the objects of the conspiracy,  
3 defendants and others known and unknown to the Grand Jury, committed, or caused to be  
4 committed, the following overt acts, among others.

5 20. On or about August 4, 2011, defendant GARY LEONARD PIERCE mailed and  
6 docketed a letter to parties requesting proposed amendments to aid in the ACC's  
7 consideration of a Petition to amend ACC Decision Number 71854, which related to an  
8 increase in water and wastewater rates for customers of Johnson Utilities, LLC.

9 21. On or about August 9, 2011, defendant GEORGE HARRY JOHNSON and  
10 Johnsons Utilities, LLC, filed a proposed amendment modifying ACC Decision Number  
11 71854 concerning relief related to an increase in water and wastewater rates for customers  
12 of Johnson Utilities, LLC and other matters favorable to defendant GEORGE HARRY  
13 JOHNSON.

14 22. On or about August 11, 2011, defendant GARY LEONARD PIERCE introduced  
15 and docketed an Amendment, titled "Pierce Proposed Amendment #1," for ACC Docket  
16 Number WS-02987A-08-0180, in support of Johnson Utilities, LLC, Agenda for  
17 discussion and consideration at the ACC Open Meeting on August 11, 2011.

18 23. On or about August 11, 2011, during a meeting of the ACC, defendant GARY  
19 LEONARD PIERCE voted to direct ACC staff to prepare and docket an order  
20 incorporating the requested modifications outlined in his "Pierce Proposed Amendment  
21 #1," including "The inclusion of language permitting the Company to request income tax  
22 expense prospectively in a future A.R.S. § 40-252 Petition if the ACC changes its policy  
23 relating to imputed income tax expense," for ACC Docket Number WS-02987A-08-0180,  
24 for consideration at the ACC's September 2011 Open Meeting.

25 24. On or about September 6, 2011, at the ACC's September Open Meeting, defendant  
26 GARY LEONARD PIERCE called for a vote, and voted to accept, Johnson Utilities,  
27 LLC's, petition to amend ACC Decision Number 71854. In so doing, defendant GARY  
28 LEONARD PIERCE voted to authorize a rate increase for water and wastewater rates for

1 customers of Johnson Utilities, LLC, in Pinal County, Arizona. The vote passed the ACC  
2 by a three to two vote. Resulting ACC Decision Number 72579 included modifications,  
3 contrary to the recommendations of the ACC's staff, which defendant GEORGE HARRY  
4 JOHNSON had requested, including adding into the rate base for Johnson Utilities, Inc.,  
5 \$18,244,755, which was previously disallowed, specifically \$10,892,391 for wastewater  
6 plant cost and \$7,352,364 related to affiliated profit. In the same proceeding and vote,  
7 defendant GARY LEONARD PIERCE voted to pass a provision which permitted  
8 defendant GEORGE HARRY JOHNSON's company to request personal income tax  
9 expense prospectively in a future A.R.S. § 40-252 Petition if the ACC changed its policy  
10 relating to imputed personal income tax expense.

11 25. On or about September 28, 2011, defendants GARY LEONARD PIERCE,  
12 SHERRY ANN PIERCE, JAMES FRANKLIN NORTON, and the unindicted  
13 coconspirator, met for dinner. During the meeting, the unindicted conspirator told  
14 defendant SHERRY ANN PIERCE that a contract and a confidentiality agreement would  
15 be created as part of her employment with the unindicted coconspirator's consulting firm.  
16 The purpose of the confidentiality agreement was to prevent defendant SHERRY ANN  
17 PIERCE from disclosing the nature of her employment and the source of the money to third  
18 parties.

19 26. On or about November 9, 2011, defendant GEORGE HARRY JOHNSON signed  
20 check number 6081, drawn on an account ending with 1236 held by Johnson International,  
21 Inc., for \$6,000, and made payable to the unindicted coconspirator's consulting firm.

22 27. On or about November 9, 2011, defendant SHERRY ANN PIERCE signed an  
23 "Independent Contractor Agreement" with the unindicted coconspirator's consulting firm.

24 28. On or about November 9, 2011, defendant SHERRY ANN PIERCE signed a  
25 confidentiality agreement related to her "Independent Contractor Agreement" with the  
26 unindicted coconspirator's consulting firm.

27 29. On or about November 10, 2011, defendants GEORGE HARRY JOHNSON and  
28 JAMES FRANKLIN NORTON met with the unindicted coconspirator, and defendant

1 GEORGE HARRY JOHNSON gave check number 6081, drawn on an account ending with  
2 1236, held by Johnson International, Inc., for \$6,000, and made payable to the unindicted  
3 coconspirator's consulting firm, to the unindicted coconspirator.

4 30. On or about November 10, 2011, the unindicted coconspirator opened checking  
5 account ending with 5861 to be held in the name of the unindicted coconspirator's  
6 consulting firm.

7 31. On or about November 18, 2011, defendants GARY LEONARD PIERCE and  
8 SHERRY ANN PIERCE accepted a check, numbered one, drawn on an account ending  
9 with 5861, for \$3,500, from the unindicted coconspirator. The original source of the money  
10 was defendant GEORGE HARRY JOHNSON. The check was endorsed by defendant  
11 SHERRY ANN PIERCE and deposited into an account ending with 9243, an account she  
12 jointly held with defendant GARY LEONARD PIERCE.

13 32. On or about December 8, 2011, defendant GEORGE HARRY JOHNSON signed  
14 check number 6084, drawn on an account ending with 1236, held by Johnson International,  
15 Inc., for \$6,000, and made payable to the unindicted coconspirator's consulting firm.

16 33. On or about December 12, 2011, defendant SHERRY ANN PIERCE sent an  
17 invoice, via email, to the unindicted coconspirator, dated December 8, 2011, for  
18 "December Consulting Services as per Contract: \$3,500.00."

19 34. On or about December 19, 2011, defendants GARY LEONARD PIERCE and  
20 SHERRY ANN PIERCE accepted a check, numbered 1001, drawn on an account ending  
21 with 5861, for \$3,500, from the unindicted coconspirator. The original source of the money  
22 was defendant GEORGE HARRY JOHNSON. The check was endorsed by defendant  
23 SHERRY ANN PIERCE and deposited into an account ending with 9243, an account she  
24 jointly held with defendant GARY LEONARD PIERCE.

25 35. On or about December 27, 2011, defendant GARY LEONARD PIERCE sent an  
26 email to the unindicted coconspirator regarding the possible purchase of land valued at  
27 approximately \$350,000 by defendants GARY LEONARD PIERCE and JAMES  
28 FRANKLIN NORTON. In the email defendant GARY LEONARD PIERCE states,

1 “Please pass on to Jim.” The funds for the purchase were to be provided by defendant  
2 GEORGE HARRY JOHNSON.

3 36. On or about December 29, 2011, defendant GARY LEONARD PIERCE sent an  
4 email to defendant JAMES FRANKLIN NORTON regarding the possible purchase of land  
5 by defendants GARY LEONARD PIERCE and JAMES FRANKLIN NORTON with an  
6 opening offer to purchase of \$300,000. The email included a “Letter of Intent to Purchase”  
7 dated December 29, 2011, which listed defendants GARY LEONARD PIERCE and  
8 JAMES FRANKLIN NORTON as purchasers. In addition, in the email, defendant GARY  
9 LEONARD PIERCE advised defendant JAMES FRANKLIN NORTON that he would  
10 advise the real estate agent to take his name off the letter of intent so that defendant JAMES  
11 FRANKLIN NORTON “will be the buyer.” The funds for the purchase were to be  
12 provided by defendant GEORGE HARRY JOHNSON.

13 37. On or about January 13, 2012, defendant GEORGE HARRY JOHNSON signed  
14 check number 6095, drawn on an account ending with 1236, held by Johnson International,  
15 Inc., for \$6,097.99, and made payable to the unindicted coconspirator’s consulting firm.

16 38. On or about January 31, 2012, defendants GARY LEONARD PIERCE and  
17 SHERRY ANN PIERCE accepted a check, numbered three, drawn on an account ending  
18 with 6130, held in the name of the unindicted coconspirator’s consulting firm, for \$3,500,  
19 from the unindicted coconspirator. The original source of the money was defendant  
20 GEORGE HARRY JOHNSON. The check was endorsed by defendant SHERRY ANN  
21 PIERCE and deposited into an account ending with 9243, an account she jointly held with  
22 defendant GARY LEONARD PIERCE.

23 39. On or about February 9, 2012, defendant GEORGE HARRY JOHNSON signed  
24 check number 6099, drawn on an account ending with 1236, held by Johnson International,  
25 Inc., for \$7,084.80, and made payable to the unindicted coconspirator’s consulting firm.

26 40. On or about February 21, 2012, defendants GARY LEONARD PIERCE and  
27 SHERRY ANN PIERCE accepted a check, numbered 1501, drawn on an account ending  
28 with 6130, held in the name of the unindicted coconspirator’s consulting firm, for \$3,500,

1 from the unindicted coconspirator. The original source of the money was defendant  
2 GEORGE HARRY JOHNSON. The check was endorsed by defendant SHERRY ANN  
3 PIERCE and deposited into an account ending with 9243, an account she jointly held with  
4 defendant GARY LEONARD PIERCE.

5 41. On or about March 20, 2012, defendant GEORGE HARRY JOHNSON signed  
6 check number 6108, drawn on an account ending with 1236, held by Johnson International,  
7 Inc., for \$6,028.23, and made payable to the unindicted coconspirator's consulting firm.

8 42. On or about April 6, 2012, defendants GARY LEONARD PIERCE and SHERRY  
9 ANN PIERCE accepted a check, numbered 1502, drawn on an account ending with 6130,  
10 held in the name of the unindicted coconspirator's consulting firm, for \$3,500, from the  
11 unindicted coconspirator. The original source of the money was defendant GEORGE  
12 HARRY JOHNSON. The check was endorsed by defendant SHERRY ANN PIERCE and  
13 deposited into an account ending with 9243, an account she jointly held with defendant  
14 GARY LEONARD PIERCE.

15 43. On or about April 11, 2012, defendant GEORGE HARRY JOHNSON signed check  
16 number 6112, drawn on an account ending with 1236, held by Johnson International, Inc.,  
17 for \$6,069.53, and made payable to the unindicted coconspirator's consulting firm.

18 44. On or about May 1, 2012, defendant GEORGE HARRY JOHNSON signed check  
19 number 6114, drawn on an account ending with 1236, held by Johnson International, Inc.,  
20 for \$6,029.79, and made payable to the unindicted coconspirator's consulting firm.

21 45. On or about May 16, 2012, defendants GARY LEONARD PIERCE and SHERRY  
22 ANN PIERCE accepted a check, numbered 1503, drawn on an account ending with 6130,  
23 held in the name of the unindicted coconspirator's consulting firm, for \$3,500, from the  
24 unindicted coconspirator. The original source of the money was defendant GEORGE  
25 HARRY JOHNSON. The check was endorsed by defendant SHERRY ANN PIERCE and  
26 deposited into an account ending with 9243, an account she jointly held with defendant  
27 GARY LEONARD PIERCE.

28 46. On or about June 5, 2012, defendant GEORGE HARRY JOHNSON signed check

1 number 6118, drawn on an account ending with 1236, held by Johnson International, Inc.,  
2 for \$6,144.56, and made payable to the unindicted coconspirator's consulting firm.

3 47. On or about June 11, 2012, defendants GARY LEONARD PIERCE and SHERRY  
4 ANN PIERCE accepted a check, numbered 1504, drawn on an account ending with 6130,  
5 held in the name of the unindicted coconspirator's consulting firm, for \$3,500, from the  
6 unindicted coconspirator. The original source of the money was defendant GEORGE  
7 HARRY JOHNSON. The check was endorsed by defendant SHERRY ANN PIERCE and  
8 deposited into an account ending with 9243, an account she jointly held with defendant  
9 GARY LEONARD PIERCE.

10 48. On or about June 15, 2012, defendant GARY LEONARD PIERCE docketed a draft  
11 "Policy Statement on Income Tax Expense for Tax Pass-Through Entities; Docket No. W-  
12 00000C-06-0149" before the ACC.

13 49. On or about July 11, 2012, defendants GARY LEONARD PIERCE and SHERRY  
14 ANN PIERCE accepted a check, numbered 1505, drawn on an account ending with 6130,  
15 held in the name of the unindicted coconspirator's consulting firm, for \$3,500, from the  
16 unindicted coconspirator. The original source of the money was defendant GEORGE  
17 HARRY JOHNSON. The check was endorsed by defendant SHERRY ANN PIERCE and  
18 deposited into an account ending with 7187, an account she jointly held with defendant  
19 GARY LEONARD PIERCE.

20 50. On or about July 31, 2012, the unindicted coconspirator sent an email to defendant  
21 SHERRY ANN PIERCE that advised that contract work for clients would be limited as of  
22 August 1, 2012.

23 51. On or about July 31, 2012, defendant SHERRY ANN PIERCE sent an email to the  
24 unindicted coconspirator regarding the end of payments from defendant GEORGE  
25 HARRY JOHNSON in which she stated, "I've really enjoyed working with and getting to  
26 know you better. Gary told me about his conversation about this with Jim so I was already  
27 aware."

28 52. On or about August 3, 2012, defendant GEORGE HARRY JOHNSON signed check

1 number 6128, drawn on an account ending with 1236, held by Johnson International, Inc.,  
2 for \$6,027.48, and made payable to the unindicted coconspirator's consulting firm.

3 53. On or about August 9, 2012, the unindicted coconspirator sent an email to defendant  
4 SHERRY ANN PIERCE that advised, "Just got my final check in the mail while I was in  
5 Tucson so will get a check out to you tomorrow."

6 54. On or about August 13, 2012, defendants GARY LEONARD PIERCE and  
7 SHERRY ANN PIERCE accepted a check, numbered 1506, drawn on an account ending  
8 with 6130, held in the name of the unindicted coconspirator's consulting firm, for \$3,500  
9 from the unindicted coconspirator. The original source of the money was defendant  
10 GEORGE HARRY JOHNSON. The check was endorsed by defendant SHERRY ANN  
11 PIERCE and deposited into an account ending with 9243, an account she jointly held with  
12 defendant GARY LEONARD PIERCE.

13 55. On February 12, 2013, as documented in ACC Decision No. 73739, Docket No. W-  
14 00000C-06-0149, docketed on February 22, 2013, defendant GARY LEONARD PIERCE  
15 voted to allow the recovery of personal income taxes by pass-through public service  
16 corporations (such as Johnson Utilities, LLC).

17 All in violation of Title 18, United States Code, Section 371.

18 **COUNT TWO**  
19 **(Federal Programs Bribery)**  
20 **(18 U.S.C. § 666(a)(1)(B))**

21 56. Paragraphs 1 through 55 of the Indictment are realleged and incorporated by  
22 reference as if fully set forth herein.

23 57. From in or about August 2011 to in or about February 2013, in the District of  
24 Arizona and elsewhere, defendant GARY LEONARD PIERCE, being an agent of the  
25 ACC, a political subdivision within the State of Arizona, which received benefits of  
26 \$10,000 in the one-year period from in or about January 2011 to in or about December  
27 2011, and received benefits of \$10,000 in the one-year period from in or about January  
28 2012 to in or about December 2012, from federal programs involving a grant, contract,

1 subsidy, loan, guarantee, insurance, and other forms of federal assistance, did corruptly  
2 solicit, demand, accept, and agree to accept something of value intending to be influenced  
3 and rewarded in connection with the business, transaction, and series of transactions of  
4 such state government involving something of value of \$5,000 or more: namely, defendant  
5 GARY LEONARD PIERCE, knowingly and willfully, solicited, accepted and agreed to  
6 accept money, ultimately totaling \$31,500, and solicited real property valued at  
7 approximately \$350,000, from defendant JAMES FRANKLIN NORTON, a retained  
8 lobbyist for Johnson Utilities, LLC, intending to be influenced and rewarded in connection  
9 with matters Johnson Utilities, LLC, had pending before the ACC, including allowing  
10 defendant GEORGE HARRY JOHNSON's personal income tax expenses to be  
11 reimbursed, and paid for, by payments made by the Utility's customers, and allowing a  
12 significant increase in Johnson Utilities, LLC's wastewater division's revenues through a  
13 rate base increase, and defendants GEORGE HARRY JOHNSON, JAMES FRANKLIN  
14 NORTON and SHERRY ANN PIERCE did knowingly and intentionally aid the  
15 commission of the offense by routing payments and acting as a conduit of the money to  
16 defendant GARY FRANKLIN PIERCE in order to hide the true nature and purpose of the  
17 payment of the money.

18 All in violation of Title 18, United States Code, Sections 666(a)(1)(B).

19 **COUNT THREE**  
20 **(Honest Services Mail Fraud)**  
21 **(18 U.S.C. §§ 1341 and 1346)**

22 58. Paragraphs 1 through 57 of the Indictment are realleged and incorporated by  
23 reference as if fully set forth herein.

24 59. From in or about August 2011 to in or about February 2013, in the District of  
25 Arizona and elsewhere, defendants GARY LEONARD PIERCE, GEORGE HARRY  
26 JOHNSON, JAMES FRANKLIN NORTON and SHERRY ANN PIERCE knowingly  
27 devised, intended to devise and participated in, a scheme and artifice to defraud and deprive  
28 the ACC, the customers of Johnson Utilities, LLC, and the citizens of the State of Arizona  
of their right to the honest services of elected members of the ACC through concealment

1 of material information and bribery in exchange for defendant GARY LEONARD  
2 PIERCE's material official actions.

3 60. On or about the date of the Count listed below, in the District of Arizona and  
4 elsewhere, defendants GARY LEONARD PIERCE, GEORGE HARRY JOHNSON,  
5 JAMES FRANKLIN NORTON and SHERRY ANN PIERCE, for the purpose of executing  
6 and attempting to execute the above-described scheme and artifice to defraud and deprive,  
7 placed and caused to be placed in a post office and an authorized depository for mail, to be  
8 sent and delivered by the United States Postal Service and by a private and commercial  
9 interstate carrier, the following matter and thing:

Count	Date – On or About	Description
3	8/3/2012	Zions First National Bank Check Number 6128, dated August 3, 2012, for \$6,027.48, account holder Johnson International, Inc., Scottsdale, Arizona, mailed to the unindicted coconspirator via the United States Postal Service.

17 All in violation of Title 18, United States Code, Sections 1341 and 1346.

18 **COUNTS FOUR THROUGH EIGHT**  
19 **(Honest Services Wire Fraud)**  
20 **(18 U.S.C. §§ 1343 and 1346)**

21 61. Paragraphs 1 through 60 of the Indictment are realleged and incorporated by  
22 reference as if fully set forth herein.

23 62. From in or about August 2011 to in or about February 2013, in the District of  
24 Arizona and elsewhere, defendants GARY LEONARD PIERCE, GEORGE HARRY  
25 JOHNSON, JAMES FRANKLIN NORTON and SHERRY ANN PIERCE knowingly  
26 devised, intended to devise and participated in, a scheme and artifice to defraud and deprive  
27 the ACC, the customers of Johnson Utilities, LLC, and the citizens of the State of Arizona  
28 of their right to the honest services of elected members of the through concealment of  
material information and bribery in exchange for defendant GARY LEONARD PIERCE's

1 material official actions.

2 63. On or about the dates of the Counts listed below, in the District of Arizona and  
 3 elsewhere, defendant GARY LEONARD PIERCE, GEORGE HARRY JOHNSON,  
 4 JAMES FRANKLIN NORTON and SHERRY ANN PIERCE, for the purpose of executing  
 5 and attempting to execute the above-described scheme and artifice to defraud and deprive,  
 6 did knowingly transmit and cause to be transmitted, by means of wire and radio  
 7 communications in interstate commerce, certain writings, pictures signals and sounds (i.e.,  
 8 emails and funds transfers) to and from the District of Arizona, as set forth in the chart  
 9 below, each instance being a separate count of this Indictment:

Count	Date – On or About	Wire Communications From and To	Description
4	06/12/2012	Wells Fargo Bank, N.A. to Zions First National Bank	Settlement of Zions First National Bank Check Number 6118, dated June 5, 2012, for \$6,144.56, account holder Johnson International, Inc., Scottsdale, Arizona, payable to the unindicted coconspirator and deposited into a Wells Fargo Bank, N.A. account.
5	07/11/2012	First Fidelity Bank to Wells Fargo Bank, N.A.	Settlement of Wells Fargo Bank, N.A., Check Number 1505, dated June 29, 2012, for \$3,500.00, account holder the unindicted coconspirator, payable to, and endorsed by, defendant SHERRY ANN PIERCE, and deposited into a First Fidelity Bank account.

Count	Date – On or About	Wire Communications From and To	Description
6	07/31/2012	Defendant SHERRY ANN PIERCE to Coconspirator Acting as a Consultant	An email in which defendant SHERRY ANN PIERCE, via cox.net, stated to the unindicted coconspirator, via msn.com, “[I]’ve really enjoyed working with you and getting to know you better. Gary told me about his conversation about this with Jim so I was already aware. I’m assuming since it’s as of August 1 <sup>st</sup> that I should send you the invoice for July? It’s attached but let me know.....”
7	08/06/2012	Wells Fargo Bank, N.A. to Zions First National Bank	Settlement of Zions First National Bank Check Number 6128, dated August 3, 2012, for \$6,027.48, account holder Johnson International, Inc., Scottsdale, Arizona, payable to the unindicted coconspirator, and deposited into a Wells Fargo Bank, N.A. account.
8	08/09/2012	The Unindicted Coconspirator to Defendant SHERRY ANN PIERCE	An email in which the unindicted coconspirator, via msn.com, advised defendant SHERRY ANN PIERCE, via cox.net, “[J]ust got my final check in the mail while I was in Tucson so will get a check out to you tomorrow.”

All in violation of Title 18, United States Code, Sections 1343 and 1346.

A TRUE BILL

/s/

FOREPERSON OF THE GRAND JURY  
Date: May 23, 2017

ELIZABETH A. STRANGE  
Acting United States Attorney  
District of Arizona

/s/

FREDERICK A. BATTISTA  
FRANK T. GALATI  
Assistant U.S. Attorneys